

## BUDGET BASICS

The Government of Saskatchewan Budget includes the financial activity for all entities within the control of the Government of Saskatchewan, based on standards established by the Public Sector Accounting Board (PSAB).

The determination of control – the power to govern the financial and operating policies of another entity with the expectation of benefits or risks from the other entity’s activities – requires consideration of the particular circumstances of each case. As a result, Canadian jurisdictions may reach different conclusions about entities that provide similar services when assessing control for their provincial entities.

The budget classifies the entities in the Government Reporting Entity (GRE) as government business enterprises (GBEs), government service organizations (GSOs) or partnerships.

GBEs are self-sufficient and have the financial and operating authority to sell goods and services to individuals and entities outside the GRE as their principal activity. These entities include:

- Municipal Financing Corporation of Saskatchewan
- Saskatchewan Auto Fund
- Saskatchewan Gaming Corporation
- Saskatchewan Government Insurance
- Saskatchewan Liquor and Gaming Authority
- Saskatchewan Power Corporation
- Saskatchewan Telecommunications Holding Company
- Saskatchewan Water Corporation
- SaskEnergy Incorporated
- Saskatchewan Workers’ Compensation Board

Partnerships are contractual relationships between the government and one or more partners outside the GRE where the partners share, on an equitable basis, the risks and benefits of partnership.

All other entities in the GRE are GSOs. GSOs typically provide public services and receive government grants to sustain their operations. Some GSOs may sell services, but are not self-sufficient and require subsidization. GSOs include government ministries as well as entities like school boards and regional colleges.

A list of all entities included in the GRE is provided starting on page 6.

## SPENDING AUTHORITY

Spending authority for government ministries is provided by the Legislative Assembly through approval of the Budget Estimates and appropriation acts. Spending authority for other entities is provided through their separate legislation.

## ACCOUNTING BASIS

The budget and supporting schedules are consistent with the Canadian public sector accounting standards used in the province's Summary Financial Statements as contained in the Public Accounts – Volume 1. The most recent Public Accounts are available in the Ministry of Finance publications at: <http://publications.saskatchewan.ca/>

The method of consolidation in the budget is consistent with the policies described in the Summary Financial Statements. The budgeted revenue and expense of GSOs and partnerships are consolidated after adjusting for significant differences in accounting policies and eliminating significant inter-entity transactions. For partnerships, only the government's proportionate share of revenues, expenses and transactions are consolidated. Budgets for GBEs are incorporated as a single amount using the modified equity method, which consists of the Government of Saskatchewan's proportionate share of net earnings or losses.

The budget is prepared on the basis of the Government of Saskatchewan's fiscal year, which starts on April 1 and ends on March 31.

Government entities included in the budget may have different fiscal years and different budget development cycles. As a result, the revenue and expense projections included in the summary budget may not always represent an entity's final board-approved budget. Inclusion of preliminary or projected plans for those entities does not lessen or replace the governance responsibility of the individual boards of directors to develop and approve formal budgets.

For those entities whose fiscal year-end is not March 31, the budget includes plans / budgets for the most recent fiscal year ending before March 31. Adjustments are made for any significant transactions in the period between the entity's fiscal year-end and the Government of Saskatchewan's March 31 year-end.

## PENSION LIABILITIES AND EXPENSE

Pensions are budgeted using the accounting policies described in the Summary Financial Statements. The budgeted Schedule of Pension Liabilities includes the pension obligations for all GSOs.

## DEBT

Public debt is the amount of money owed to lenders (gross debt) less the amount of money which has been set aside for the repayment of debt (sinking funds).

Public debt is comprised of General Debt and GBE-specific debt. GSOs issue general debt, either through the General Revenue Fund (the primary operating account of the Government of Saskatchewan) or by borrowing directly on their own behalf.

GBE debt includes both general debt and GBE-specific debt, which is incurred primarily for investment in infrastructure and business development initiatives which generate revenue streams to service the debt.

## REVENUE

Revenue is classified into five categories: taxation, non-renewable resources, net income from GBEs, other own- source revenue and transfers from the federal government.

- Taxation revenue is primarily collected by the General Revenue Fund (GRF) and includes personal and corporation income tax, provincial sales tax, fuel tax, tobacco and vapour products taxes, property taxes, insurance taxes and capital tax on financial institutions and Crown corporations.
- Non-renewable resources revenue is collected as royalties and freehold taxes on potash, oil and natural gas, uranium, coal and other minerals. It also includes proceeds from Crown land sales and the resource surcharge levied on the value of oil, potash, natural gas, uranium and coal sales.
- Net income from GBEs represents the net income of all GBEs added to the summary financial statements on a modified equity basis.
- Other own-source revenue is made up of fees for services, licenses, proceeds from the sale of goods and services, investment income, premiums collected by insurance entities and other miscellaneous sources of revenue. Most entities generate own-source revenue.
- Transfers from the federal government is comprised primarily of the Canada Health Transfer and the Canada Social Transfer, as well as transfers under agreements for infrastructure, housing and agricultural programs.

## EXPENSE

Expense is classified into eleven categories: agriculture, community development, economic development, education, environment and natural resources, financing charges, general government, health, protection of persons and property, social services and assistance, and transportation.

- The *agriculture theme* includes expenses to assist and improve the agriculture and food industry through development activities including research, education, regulation and investment in the sector as well as providing direct support to farmers through loans, income stabilization and insurance programs.
- The *community development theme* includes expenses to maintain and develop engaged and vibrant communities, including financial assistance and infrastructure funding to local governments and other authorities, which in turn provide community services. Community development also includes funding directed to specific community services such as sport, culture, arts, and heritage that improve quality of life.
- The *economic development theme* includes expenses to strengthen, expand and diversify Saskatchewan's economy as well as to promote trade and growth in export markets. The expenses arise from activities such as research, marketing, product development, financing, financial assistance, technology and infrastructure. Economic development also includes the strategic management of Saskatchewan's non-renewable resources to support future economic activity.
- The *education theme* includes expenses to develop and maintain a quality prekindergarten through post-secondary education system which is designed to impart knowledge and information, including activities that encourage ongoing learning and the acquisition of specialized skills as well as providing supports to help students be successful.
- The *environment and natural resources theme* includes expenses to protect and improve the quality of the environment through: the management of fish, wildlife, forests and land; recycling; and the prevention and clean-up of environmental hazards.
- The *financing charges theme* includes expenses associated with general debt including interest, foreign exchange gains and losses, discounts and premiums, fees and commissions. It also includes financing costs related to pension and other employee future benefits liabilities, obligations under long-term financing arrangements such as public-private partnerships and capital lease obligations.
- The *general government theme* includes expenses for centralized government services including: government contributions to, and management of, employee benefit plans; property, vehicle and information technology management; the collection of government revenues; the formation of budgetary policy; the preparation

and audit of the Government's public accounts; and the constitutional, political and law enactment aspect of the Government.

- The *health theme* includes expenses to support, maintain and restore the physical and mental health of Saskatchewan residents. Health expense primarily includes: the delivery of health services through acute, emergency, rehabilitative, long-term, community-based, and home-based care; cancer prevention, diagnosis and treatment programs; the prevention and control of infectious diseases; the subsidization of prescription drugs; and the education and promotion of healthy lifestyles.
- The *protection of persons and property theme* includes expenses to promote and ensure the security, safety and protection of residents and property which is mainly achieved through a fair justice system, policing programs and supervision and rehabilitation services for offenders. Protection of persons and property also includes: services that promote, support and enforce safe work practices and employment standards; provincial emergency management through 911 services, public safety, disaster assistance and wildfire management; and victims' services.
- The *social services and assistance theme* includes expenses to provide financial assistance and services to individuals and families in need because of poverty, abuse, neglect and disability. This includes income support programs, accessible and safe housing, child protection services, adoption services and providing life's needs to persons with intellectual disabilities.
- The *transportation theme* includes expenses for the development, construction and maintenance of an integrated provincial transportation system using highways, rural roads, bridges, ferry crossings, airstrips and communication networks.

## GOVERNMENT ENTITIES

The government reporting entity consists of public sector entities (entities) classified as government service organizations, government business enterprises and partnerships. The listing below reports the entities under these classifications segregated by segments which are based on functional groupings of activities, or themes.

### Government Service Organizations and Partnerships by Theme

#### Agriculture

Agricultural Credit Corporation of Saskatchewan  
Crop Reinsurance Fund of Saskatchewan  
Livestock Services Revolving Fund  
Ministry of Agriculture  
Pastures Revolving Fund  
Prairie Agricultural Machinery Institute  
Prairie Diagnostic Services Inc. (*partnership - entity under shared control*)<sup>1a</sup>  
Saskatchewan Agricultural Stabilization Fund  
Saskatchewan Crop Insurance Corporation

#### Community Development

Community Initiatives Fund  
Government House Foundation  
Ministry of Education<sup>2b</sup>  
Ministry of Government Relations<sup>2a</sup>  
Ministry of Parks, Culture and Sport<sup>2a</sup>  
Northern Municipal Trust Account<sup>1d</sup>  
Provincial Archives of Saskatchewan  
Provincial Capital Commission  
Saskatchewan Arts Board  
Saskatchewan Centre of the Arts Fund  
Saskatchewan Heritage Foundation  
Saskatchewan Lotteries Trust Fund for Sport, Culture and Recreation  
Saskatchewan Snowmobile Fund  
Western Development Museum Fund

#### Economic Development

Creative Saskatchewan  
CIC Asset Management Inc.<sup>2a</sup>  
CIC Economic Holdco Ltd.  
First Nations and Métis Fund Inc.  
Global Transportation Hub Authority  
Innovation Saskatchewan  
Ministry of Energy and Resources  
Ministry of Environment<sup>2b</sup>  
Ministry of Finance<sup>2b</sup>  
Ministry of Immigration and Career Training<sup>2b</sup>  
Ministry of SaskBuilds and Procurement<sup>2b 3a</sup>  
Ministry of Trade and Export Development  
Saskatchewan Entrepreneurial Fund Joint Venture (*partnership – 45.5% interest in organization under shared control*)  
Saskatchewan Health Research Foundation  
Saskatchewan Immigrant Investor Fund Inc.  
Saskatchewan Opportunities Corporation  
Saskatchewan Research Council  
SaskBuilds Corporation

#### Economic Development (*continued*)

Tourism Saskatchewan

#### Education

Battlefords First Nations Joint Board of Education (*partnership – entity under shared control*)<sup>1c</sup>  
Boards of Education<sup>1c</sup>  
Chinook School Division No. 211  
Christ the Teacher Roman Catholic Separate School Division No. 212  
Conseil des écoles francophones no. 310  
Creighton School Division No. 111  
Good Spirit School Division No. 204  
Holy Family Roman Catholic Separate School Division No. 140  
Holy Trinity Roman Catholic Separate School Division No. 22  
Horizon School Division No. 205  
Ile-a-la Crosse School Division No. 112  
Light of Christ Roman Catholic Separate School Division No. 16  
Living Sky School Division No. 202  
Lloydminster Roman Catholic Separate School Division No. 89  
Lloydminster School Division No. 99  
North East School Division No. 200  
Northern Lights School Division No. 113  
Northwest School Division No. 203  
Prairie South School Division No. 210  
Prairie Spirit School Division No. 206  
Prairie Valley School Division No. 208  
Prince Albert Roman Catholic Separate School Division No. 6  
Regina Roman Catholic Separate School Division No. 81  
Regina School Division No. 4  
Saskatchewan Rivers School Division No. 119  
Saskatoon School Division No. 13  
South East Cornerstone School Division No. 209  
St. Paul's Roman Catholic Separate School Division No. 20  
Sun West School Division No. 207  
Ministry of Advanced Education<sup>2a</sup>  
Ministry of Education<sup>2a</sup>  
Ministry of Immigration and Career Training<sup>2a</sup>  
North Central Shared Facility (*partnership – 72.9 per cent interest in asset and 69.7 per cent interest in operations under shared control*)<sup>1c</sup>  
Regional Colleges<sup>1b</sup>  
Carlton Trail College  
Cumberland College  
Great Plains College  
North West College  
Northlands College  
Parkland College  
Southeast College

## GOVERNMENT ENTITIES (continued)

### Education (continued)

Saskatchewan Apprenticeship and Trade Certification Commission <sup>1b</sup>  
Saskatchewan Polytechnic <sup>1b</sup>  
Saskatchewan Professional Teachers Regulatory Board <sup>1c</sup>  
Saskatchewan Student Aid Fund  
Training Completions Fund

### Environment and Natural Resources

CIC Asset Management Inc. <sup>2b</sup>  
Commercial Revolving Fund  
Fish and Wildlife Development Fund  
Forest Management Funds  
Carrier Forest Management Trust  
Crown Agricultural Land Forest Fund  
Dunkley Forest Renewal Trust  
Island Forests Management Fund  
L&M Forest Renewal Trust Fund  
Meadow Lake OSB Forest Management Trust Fund  
Mee-Toos Forest Management Fund Trust  
Mistik Forest Management Trust  
North Central Trust Fund  
Park Land Forests Management Fund  
Sakaw Forest Renewable Trust Fund  
Weyerhaeuser Forest Renewal Trust Fund  
Impacted Sites Fund  
Institutional Control Monitoring and Maintenance Fund  
Institutional Control Unforeseen Events Fund  
Ministry of Environment <sup>2a</sup>  
Ministry of Parks, Culture and Sport <sup>2b</sup>  
Oil and Gas Orphan Fund  
Operator Certification Board  
Saskatchewan Research Council  
Saskatchewan Technology Fund  
Water Security Agency

### General Government

Century Plaza Condominium Corporation  
Crown Investments Corporation of Saskatchewan (separate)  
Extended Health Care Plan for Certain Other Employees <sup>1d</sup>  
Extended Health Care Plan for Certain Other Retired Employees <sup>1d</sup>  
Integrated Justice Services <sup>2b</sup>  
Legislative Assembly and its Officers <sup>2a</sup>  
Ministry of Finance <sup>2a</sup>  
Ministry of Government Relations <sup>2b</sup>  
Ministry of Highways <sup>2b 3b</sup>  
Ministry of Justice and Attorney General <sup>2b</sup>  
Ministry of Parks, Culture and Sport <sup>2b</sup>  
Ministry of SaskBuilds and Procurement <sup>2a 3a</sup>  
Office of Executive Council  
Public Employees Benefits Agency Revolving Fund  
Public Employees Dental Fund <sup>1d</sup>  
Public Employees Disability Income Fund <sup>1d</sup>  
Public Employees Group Life Insurance Fund <sup>1d</sup>  
Public Service Commission

### General Government (continued)

Queen's Printer Revolving Fund  
School Division Tax Loss Compensation Fund

### Health

eHealth Saskatchewan  
Health Quality Council  
Health Sector Affiliates  
All Nations' Health Hospital Inc.  
Bethany Pioneer Village Inc.  
Circle Drive Special Care Home Inc.  
Cupar and District Nursing Home Inc.  
Duck Lake and District Nursing Home Inc.  
Foyer St. Joseph Nursing Home Inc.  
Jubilee Residences Inc.  
Lakeview Pioneer Lodge Inc.  
Lumsden & District Heritage Home Inc.  
Lutheran Sunset Home of Saskatoon  
Mennonite Nursing Homes Incorporated  
Mont St. Joseph Home Inc.  
Oliver Lodge  
Providence Place for Holistic Health Inc.  
Radville Marian Health Centre Inc.  
Raymore Community Health and Social Centre  
Salvation Army - William Booth Special Care Home  
Santa Maria Senior Citizens Home Inc.  
Saskatoon Convalescent Home  
Sherbrooke Community Society Inc.  
Société Joseph Breton Inc.  
Spruce Manor Special Care Home Incorporated  
St. Ann's Senior Citizens Village Corporation  
St. Anthony's Hospital  
St. Joseph's Hospital (Grey Nuns) of Gravelbourg  
St. Joseph's Hospital of Estevan  
St. Joseph's Integrated Health Centre of Macklin Inc.  
St. Paul Lutheran Home of Melville  
St. Peter's Hospital, Melville  
Strasbourg and District Health Centre Corp.  
Sunnyside Adventist Care Centre  
The Border-Line Housing Company (1975) Inc.  
The Qu'Appelle Diocesan Housing Company  
The Regina Lutheran Housing Corporation  
Ukrainian Sisters of St. Joseph of Saskatoon  
Warman Mennonite Special Care Home Inc.  
Ministry of Health  
Saskatchewan Association of Health Organizations Inc.  
Saskatchewan Cancer Agency  
Saskatchewan Health Authority  
Saskatchewan Impaired Driver Treatment Centre Board of Governors

## GOVERNMENT ENTITIES (continued)

### Protection of Persons and Property

Correctional Facilities Industries Revolving Fund  
Criminal Property Forfeiture Fund  
Financial and Consumer Affairs Authority of Saskatchewan  
Integrated Justice Services <sup>2a</sup>  
Law Reform Commission of Saskatchewan  
Legislative Assembly and its Officers <sup>2b</sup>  
Ministry of Corrections, Policing and Public Safety <sup>3c</sup>  
Ministry of Government Relations <sup>2b</sup>  
Ministry of Justice and Attorney General <sup>2a</sup>  
Ministry of Labour Relations and Workplace Safety  
Saskatchewan Provincial Safety Agency  
Sask911 Account  
Victims' Fund

### Social Services and Assistance

Ministry of Government Relations <sup>2b</sup>  
Ministry of Parks, Culture and Sport <sup>2b</sup>  
Ministry of Social Services  
Saskatchewan Housing Corporation <sup>1d</sup>  
Saskatchewan Legal Aid Commission

### Transportation

Ministry of Government Relations <sup>2b</sup>  
Ministry of Highways <sup>2a 3b</sup>  
Transportation Partnerships Fund

## Government Business Enterprises (Modified Equity)

### Utility

Saskatchewan Power Corporation  
Saskatchewan Telecommunications Holding Corporation  
Saskatchewan Water Corporation  
SaskEnergy Incorporated

### Insurance & Financing

Municipal Financing Corporation of Saskatchewan <sup>1d</sup>  
Saskatchewan Auto Fund  
Saskatchewan Government Insurance  
Workers' Compensation Board (Saskatchewan) <sup>1d</sup>

### Liquor & Gaming

Liquor and Gaming Authority  
Saskatchewan Gaming Corporation

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<sup>1</sup> The year-ends of certain entities differ from March 31, 2021: <sup>a</sup> April 30, 2020; <sup>b</sup> June 30, 2020; <sup>c</sup> August 31, 2020; <sup>d</sup> December 31, 2020.

<sup>2</sup> Activities are allocated across more than one theme: <sup>a</sup> primary activity; <sup>b</sup> secondary activity.

<sup>3</sup> During 2020-21, Ministry's name changed from: <sup>a</sup> Central Services; <sup>b</sup> Highways and Infrastructure; <sup>c</sup> Corrections and Policing.